## Message Text

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**ACTION NEA-10** 

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R 241300Z JAN 76 FM AMEMBASSY CAIRO TO SECSTATE WASHDC 9468 INFO DEA HQS WASHDC AMCONSUL ALEXANDRIA AMEMBASSY ANKARA

AMEMBASSY PARIS

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EO 11652: NA TAGS: SNAR, EG

SUBJECT: RECOMMENDATIONS OF DEA OFFICER SALM

REF: 75 ANKARA 9132

1. SUMMARY: DEA SPECIAL AGENT JOSEPH G. SALM, WHO RECENTLY CONCLUDED TDY ASSIGNMENT IN CAIRO FOR PURPOSE OF STUDYING GOE NARCOTICS CONTROL PROGRAM (REFTEL), MET JANUARY 14 WITH AMBASSADOR EILTS, AID DIRECTOR, AND EMBOFFS TO DISCUSS HIS FINDINGS AND RECOMMENDATIONS. EMBASSY WISHES TO THANK SALM AND COMPLIMENT HIM ON EXCELLENT DRAFT REPORT, WHICH CONTAINED MUCH USEFUL INFORMATION ON ORGANIZATION AND CAPABILITIES OF EGYPTIAN ANTI-NARCOTICS ADMINISTRATION (ANA). WE ASSUME SALM'S FINAL REPORT HAS NOW REACHED DEA. SALM'S RECOMMENDATIONS ARE SUMMARIZED BELOW FOR DEPT'S INFORMATION. END SUMMARY.

2. SALM FOUND THAT ANA OPERATES LARGELY WITH INADEQUATE AND ANTIQUATED FACILITIES, EQUIPMENT, ADMINISTRATION, AND PROCEDURES. COMMITMENT OF GOE TO NARCOTICS CONTROL IS SINCERE, BUT LOW IN PRIORITY. NEVERTHELESS, PRESENT DIRECTOR, GENERAL FARAG, IS COMMITTED TO UPGRADING ANA AND HAS HAD SOME INTITAL SUCCESS TOWARDS SECURING GREATER GOE SUPPORT. HIS GOAL IS TO MAKE ANA EFFECTIVE, CENTRALIZED LIMITED OFFICIAL USE

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NATIONAL NARCOTICS ENFORCEMENT AUTHORITY ON THE PATTERN OF

## DEA, AND HE IS RECEPTIVE TO USG/DEA ADVICE AND ASSISTANCE.

- 3. IN SHORT RUN, SALM RECOMMENDED THAT AN AID/DEA ADVISORY TEAM BE DETAILED TO EGYPT ON TDY TO ASSIST IN DEVELOPMENT OF REORGANIZATION PLAN FOR ANA AND THAT DEA PROVIDE INFORMAL GUIDANCE ON DESIGN OF PLANNED NEW ANA HEADQUARTERS BUILDING. IF BASIC POLICY DECISION IS MADE BY USG TO PROVIDE ANA WITH SUFFICIENT TRAINING AND EQUIPMENT TO IMPROVE SIGNFICANTLY ITS NARCOTICS CONTROL CAPABILITY, SALM FURTHER RECOMMENDED THAT: (A) AID PROJECT DEVELOPMENT TEAM BE ASSIGNED TO DETERMINE ANA'S EQUIPMENT NEEDS OVER PEIOD OF YEARS AND DESIGN PROJECT AGREEMENT; AND (B) THAT DEA INCREASE ITS TRAINING OF ANA OFFICERS IN US, INCLUDING SPECIAL ASSISTANCE IN DEVELOPMENT OF ANA IN-HOUSE TRAINING CAPABILITY.
- 4. SALM RECOGNIZED THAT INCREASED ASSISTANCE TO ANA'S NATIONAL NARCOTICS CONTROL EFFORT WOULD HAVE LITTLE DIRECT PAYOFF IN TERMS OF INTERDICTION OF INTERNATIONAL NARCOTICS TRAFFICKING SINCE LITTLE OR NOR NARCOTIC DRUGS ORIGINATE IN OR TRANSIT EGYPT. BENEFIT TO USG. HOWEVER. WOULD BE ACCESS TO GOE NARCOTICS INTELLIGENCE, WHICH IS EXTENSIVE (ACCORDING TO ANA OFFICIALS) BUT OF UNKNOWN RELIABILITY. ALTHOUGH ANA SAYS IT HAS VOLUMINOUS FILES ON SUSPECTED DRUG TRAFFICKERS, SALM FOUND THAT "SYSTEMATIC COLLECTION, ANALYSIS, AND UTILIZATION OF NARCOTICS INTELLIGENCE IS FIELD WITH WHICH ANA IS ALMOST TOTALLY UNFAMILIAR." ESPECIALLY AS REGARDS INTELLIGENCE OF BROADER INTERNATIONAL SIGNIFICANCE. HE BELIEVES EXCELLENT OPPORTUNITY EXISTS FOR DEA TO ASSIST ANA DEVELOP PROFESSIONAL NARCOTICS INTELLIGENCE PROGRAM FROM WHICH DEA IN TURN WOULD BENEFIT AS RESULT OF ANA'S PROFESSED WILLINGNESS TO SHARE INTELLIGENCE WITH DEA. SALM BELIEVES THAT NARCOTICS INTELLIGENCE POTENTIAL WOULD LEAD TO THE DEVELOPMENT OF SIGNIFICANT NUMBER OF INTERNATIONAL CASES AND JUSTIFIES ASSIGNMENT OF NARCOTICS ATTACHE TO CAIRO. HE RECOMMENDED AS SHORT TERM MEASURE THAT DEA NARCOTICS INTELLIGENCE SPECIALIST VISIT EGYPT IN THE NEAR FUTURE TO PROVIDE GUIDANCE IN THIS FIELD.
- 5. SALM RECOMMENDED THAT ONE DEA OFFICER BE DETAILED ON LIMITED OFFICIAL USE.

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90-DAYS TDY AS SOON AS POSSIBLE TO "DEVELOP ALL AVAILABLE EVIDENCE SUSCEPTIBLE OF CONSTITUTING BASIS FOR REASONABLE JUDGMENT WITH REGARD TO ADVISABILITY OF PERMANENT DEA PRESENCE IN CAIRO." HE WOULD LIKE TO HAVE AT SOMETIME IN FUTURE A DEA DISTRICT OFFICE IN CAIRO TO CONSIST OF, FOR A START, AT LEAST THREE OFFICERS PLUS AN AMERICAN SECRETARY, A TRANSLATOR, AND A LOCAL DRIVER.

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6. EMBASSY'S COMMENTS ON SALM'S RECOMMENDATIONS FOLLOW BY SEPTEL.
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